## Oak Ridge Reservation Communities Alliance (ORRCA) Meeting

## AGENDA

Monday, June 5, 2023 at 2 PM

Location of Meeting: Tennessee Department of Environment and Conservation, Division of Remediation (DOR); 761 Emory Valley Road, Oak Ridge, TN

I. Welcome and Introductions

Chairman Terry Frank

- II. Approval of Minutes from March 6, 2023 Meeting Draft Attached
- III. Quarterly Report submitted by the City of Oak Ridge to TDEC. Motion requested to enter the report into the minutes.
- IV. Approval of Budget Amendments to include additional funds that TDEC secured as well as move existing money into different budget lines to maximize the ability to spend down grant funds – See Attached – requested by Kendahl Moore, City of Oak Ridge
- V. Intergovernmental Agreement between City of Oak Ridge and Counties Update (see attached documents)
- VI. Discussion Anderson County Energy Communities Alliance education & outreach grant
- VII. Old Business Poplar Creek Shoreline Update

DOE's Mike Koentop indicated via e-mail recently that there is a company called Sevenson Environmental Service that is a subcontractor to and have a mentor/protégé relationship with UCOR, and they specialize in maritime work. He noted they are excited to have them part of the team. Mr. Koentop doesn't have a timeline yet for when their other activities will begin, but he will let us know when there is more certainty.

- VIII. New Business
- IX. Discuss Proposed Dates for Next ORRCA Meetings for 2023
- X. Other Discussion
- XI. Adjournment

### Oak Ridge Reservation Communities Alliance (ORRCA)

Tennessee Department of Environment and Conservation, DOR 761 Emory Valley Road, Oak Ridge TN Monday, March 6, 2023—2 PM

### Minutes

**Members Present:** Jane Jolley (proxy for Knox County Mayor Glenn Jacobs), Councilwoman Ellen Smith (proxy for City of Oak Ridge Mayor Warren Gooch), Roane County Executive Wade Creswell, Anderson County Mayor Terry Frank

**Others Present:** (Sign In sheet attached—Exhibit A)

Meeting was called to order at 2:02 p.m. by Mayor Frank.

**Motion** by Executive Creswell, second by Councilman Smith to approve the January 25, 2023 minutes. Motion approved unanimously.

**Motion** by Councilman Smith, second by Executive Creswell to enter the Quarterly Report submitted by the City of Oak Ridge to TDEC in the minutes. Motion approved unanimously.

**Motion** by Executive Creswell, second by Councilman Smith to approve the FFA 5-year Work Plan. Motion approved unanimously.

**Motion** by Executive Creswell, second by Councilman Smith to approve the ESO 5-year Work Plan. Motion approved unanimously.

**Motion** by Executive Creswell, second by Councilman Smith to renew the Intergovernmental Agreement between City of Oak Ridge and Anderson, Knox, Morgan, and Roane Counties. Motion approved unanimously.

**Discussion:** There was discussion regarding the possibility of a workshop among ORRCA membership, and affirmative interest in the idea. Mayor Frank will distribute some possible dates.

### **Old Business**

**Poplar Creek:** Regarding Doug Colclasure's update request (Jan. 2023 ORRCA Meeting) regarding Poplar Creek shoreline clean-up, Kristof Czartoryski provided a brief status report regarding limited monitoring, and distributed Exhibit B to attendees.

### **New Business**

**Discussion.** Following an e-mail to ORRCA members regarding the final version of the of the Natural Resource Damage Assessment, a lengthy discussion took place about the plan. It was agreed that at some future meeting date, ORRCA would place NRDA on the agenda, with subject matter experts invited to speak on the topic.

### Adjourn

The meeting was adjourned without objection at approximately 2:50 p.m.

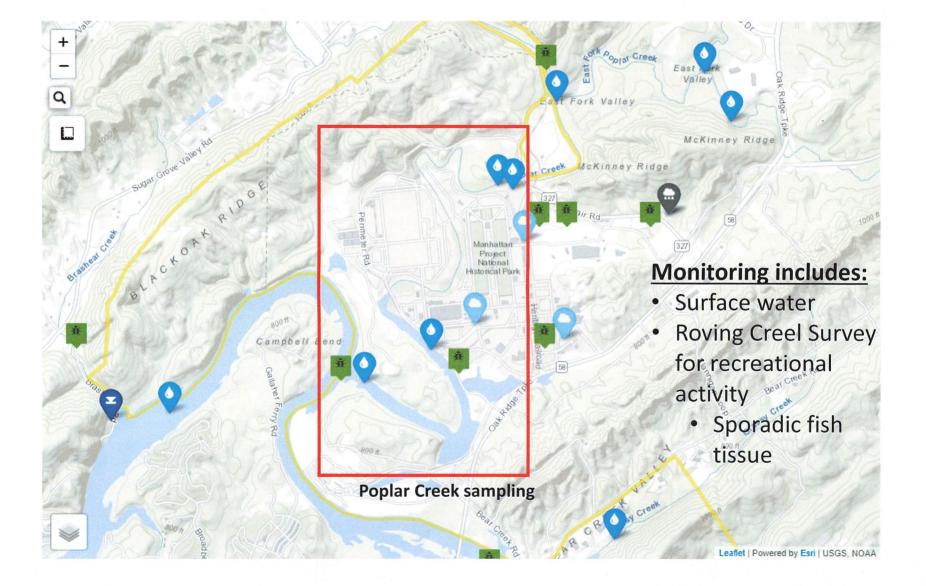




March 6, 2023

## **PLEASE SIGN IN:**

Luther Gibson	Refired	LUTHER GIBSON COMCAST,NET
KRISTOF CZARTORYSKI	TDEG-OR	KRISTOF, CZARTORYSKIETN.601
Mary Annekoltowich	RCERB	kolsmithma@gmail.com
Carol Wood	RCERB	woodes@outlook.com
Tim Suter	Roane EMA	tim. suter Croane county tr. gov
Roger Pearie	DOE	soger, petrix @ osen, doc. oper
Kendahl Moore	City of OR	Kmoore Coakridgeth. gov
Eileen Marcillo	TDEC	eileen. marcille @M.go/
Dana Casey	TDEC	dana. casey @ tn.gov
Jane Jolley	Co Know	jane jolley @ Knor count. org
Heather Curz	TREC	heather. Int 2 ctn. gor.
Elen Swith	City of OR	U
Doug Corceasure	grennays O.R.	Dougcorge & a.D. com
JANICE Mc GioNIS	C.h. of or	joncginnis @ OAKRidgetn.go
Travis Solomon		+ Solomone carridgethin gov



### Five Year Work Plan for the Oak Ridge Reservation Communities Alliance (ORRCA) Environmental Surveillance and Oversight Agreement (ESOA) July 1, 2023 thru June 30, 2028

### Introduction:

The Tennessee Oversight Agreement was established between the State of Tennessee (State) and the U.S. Department of Energy (DOE) in May 1991 to assure the citizens of Tennessee that their health, safety, and environment are being protected by DOE. A provision of the agreement required local government and community involvement to enhance local officials' and the public's understanding of issues involving the Oak Ridge Reservation (ORR).

In 2011, the Tennessee Oversight Agreement was renewed for the period of July 1, 2011 through June 30, 2016. A five-year interlocal agreement was executed in 2011 by the Mayors and County Executives of Anderson, Knox, Loudon, Meigs, Morgan, Rhea, Roane Counties, and the City of Oak Ridge for the purpose of implementing the local government provisions of the Tennessee Oversight Agreement. The agreement was subsequently renewed and the members jurisdictions are referred to as the Oak Ridge Reservation Communities Alliance (ORRCA). The City of Oak Ridge was designated in 2012 to serve as the fiscal agent for ORRCA.

In November 2018, the U.S Department of Energy (DOE), the National Nuclear Security Administration (NNSA) and the State of Tennessee (State) signed a new five-year (5) agreement entitled the Oak Ridge Reservation (ORR) Environmental Surveillance Oversight Agreement (ESOA). Through a program of independent environmental surveillance oversight and monitoring, the ESOA is "designed to assure the citizens of Tennessee that DOE's activities in Oak Ridge, Tennessee, are being performed in a manner that is protective of their health, safety, and environment."

In carrying out the ESOA Agreement, "the Parties will fully cooperate and coordinate with each other, other federal and State agencies and local governments affected by this Agreement. The Parties to this Agreement shall commit to maintaining a direct and open relationship with local governments, such as engagement with the Oak Ridge Reservation Communities Alliance (ORRCA)."

ORRCA's grant with the Tennessee Department of Environment and Conservation expires on June 30, 2023. A new five-year work plan for the grant period July 1, 2023 through June 30, 2028 is described below. For the purposes of this work plan, the term DOE shall include the National Nuclear Security Administration (NNSA).

#### **Scope of Services:**

### 1. The Grantee shall support implementation of the Environmental Surveillance Oversight Interlocal Agreement (ESOIA)

The ESOIA was approved on June 24, 2019 and will serve as the framework for the operation of ORRCA. ORRCA will conduct outreach and educational activities to the public and potentially affected local governments in to help assure the citizens of the affected local government that the U.S. Department of Energy's (DOE) activities are being performed in a manner that is protective of their health, safety, and environment. For the purposes of this work plan, the term DOE shall include the National Nuclear Security Administration (NNSA).

At the U.S. Department of Energy's (DOE) annual Intergovernmental Meeting held in November 2018, a discussion was held among ORRCA, DOE and the State of Tennessee representatives to

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identify priorities affecting ongoing operations at the Oak Ridge Reservation. The parties agreed that ORRCA would continue to serve as a key interface for ongoing collaboration on environmental surveillance oversight and, monitoring, reuse, and emergency planning/response issues.

The State's annual environmental monitoring reports, along with the DOE Environmental Monitoring Plan (EMP), and the Annual Site Environmental Report (ASER) will serve as guiding documents.

During the grant period, emphasis will be placed on discussions to better align local government and community needs with the DOE/State program.

# 2. The Grantee shall promote local government involvement and public awareness in the continued operations of the Oak Ridge Reservation facilities.

ORCCA will continue to collaborate among the regional local governments to promote better understanding of the continued operations of the Oak Ridge Reservation facilities. Participation with DOE, EPA, and TDEC officials in meetings, such as those listed in this plan as "Upcoming Meetings of Interest," will be instrumental in educating local officials in support of the grant scope.

Emphasis will be placed on:

- Enhancing communication with DOE, EPA, and TDEC regarding local priorities and concerns related to Environmental Monitoring Priorities and Budgets
- Improving understanding of how environmental monitoring is conducted on the ORR
- Participating in Emergency Response Planning and Training related to the ORR, such as training for post emergency environmental monitoring
- Continuing to enhance understanding of the relative risk associated with the ORR to improve off-site emergency planning and response
- Integrating ORR emergency response and planning into comprehensive disaster recovery plans of member jurisdictions
- Engaging in Environmental Management activities related to compliance with the National Historic Preservation Act and the Manhattan Project National Historical Park

## 3. The Grantee shall disseminate accurate and information concerning present or proposed activities related to continued operations of the Oak Ridge Reservation facilities.

Emphasis will be placed on:

- Continuing to improve public education through dissemination of current and information on ORRCA's website
- Continuing to enhance public education about the quality of the natural environment in Oak Ridge and host counties through a coordinated communications program focusing on the Oak Ridge Corridor

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• Continuing to educate local officials and other stakeholders from other DOE sites about ORR facilities and activities

4. The Grantee shall identify local concerns and issues relevant to the operation of the Oak Ridge Reservation and environs and present concerns to the State of Tennessee and the Department of Energy during the selection of annual work and budget priorities.

ORCCA will continue to engage with the State and DOE to improve understanding of local government and community concerns.

Emphasis will be placed on:

- DOE's Strategic Plan for Mercury, including source reduction and treatment, monitoring, and expediting studies related to treatment and reduction of mercury
- Continued emphasis on reducing/mitigating/eliminating off-site impacts, particularly groundwater issues
- Modernization of water and wastewater infrastructure needed to support the ongoing DOE missions on the Oak Ridge Reservation
- Participation in site planning to promote the ongoing reindustrialization of ETTP
- Transfer of excess/underutilized property for economic and community development

5. The Grantee shall prepare special studies and reports, as needed, to educate local officials and further public information.

Emphasis will be placed on:

- Review and assessment of monitoring and surveillance programs for all applicable media (i.e., air, surface water, soil, sediments, groundwater, precipitation, food crops, fish and wildlife, and biological systems)
- Providing a local government mechanism for input into DOE's budgetary and programmatic priorities

### 6. Federal, State, Local Government and Public Interaction

ORCCA serves as a key interface for ongoing collaboration on clean up, reuse, and planning and response issues. ORRCA collaborates among regional local governments to promote a better understanding of the continued operations of the ORR facilities, including the environmental management and emergency response programs.

In implementation of ESOA, ORRCA members will cooperate and coordinate with TDEC, DOE, other federal and state agencies, and other local governments. Activities will involve coordination with DOE and the public on both a local and national level, as well as participation in organizations such as the Energy Communities Alliance.

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### 7... Environmental Response Actions

ORRCA members' personnel may request surveys and actions in support of public health advisories on East Fork Poplar Creek and other area reservoirs/rivers. ORRCA members' personnel, as required or requested, may support environmental response to accidental spills, releases, and emissions as reported by the DOE to the State and the Environmental Protection Agency (EPA). ORRCA members' personnel will participate in annual emergency preparedness training conducted in accordance with the Multi-Jurisdictional Response Plan for the DOE ORR. This will include participation in planning and training jointly with DOE, state agencies, local governments and emergency response personnel for situations arising from incidents that may occur on ORR sites. The ORRCA role includes support the recovery phase of operations and will include training to analyze field and post emergency environmental monitoring. Staff will be trained in planning environmental response operations, improving understanding of field monitoring, and communications.

### 8.•• Training

ORRCA members' staff will maintain the necessary programs, equipment, training, and procedures to conduct support ESOA activities in a safe manner.

### 9. Meetings of Interest that Support ORRCA's Mission:

- a. Oak Ridge Site Specific Advisory Board Meetings
- b. Manhattan Project National Historical Park Cities' Meetings
- c. Annual National Cleanup Workshop
- d. Annual DOE Intergovernmental Meeting
- e. Waste Management Symposium (WMS)
- f. New Nuclear Initiative Forums that support Reindustrialization of DOE sites

### Five Year Work Plan for the Oak Ridge Reservation Communities Alliance (ORRCA) Federal Facility Agreement July 1, 2023 thru June 30, 2028

### Introduction:

The Tennessee Oversight Agreement was established between the State of Tennessee (State) and the U.S. Department of Energy (DOE) in May 1991 to assure the citizens of Tennessee that their health, safety, and environment are being protected by DOE. A provision of the agreement required local government and community involvement to enhance local officials' and the public's understanding of issues involving the Oak Ridge Reservation (ORR).

In 2011, the Tennessee Oversight Agreement was renewed for the period of July 1, 2011 through June 30, 2016. A five-year interlocal agreement was executed in 2011 by the Mayors and County Executives of Anderson, Knox, Loudon, Meigs, Morgan, Rhea, Roane Counties, and the City of Oak Ridge for the purpose of implementing the local government provisions of the Tennessee Oversight Agreement. The agreement was subsequently renewed and the members jurisdictions are referred to as the Oak Ridge Reservation Communities Alliance (ORRCA). The City of Oak Ridge was designated in 2012 to serve as the fiscal agent for ORRCA.

In December 2017, the DOE Oak Ridge Office of Environmental Management (OREM) and the Tennessee Department of Environment and Conservation (TDEC) executed a five-year (5 year) Memorandum of Agreement (MOA) regarding the recovery of expenses as described in the Federal Facilities Agreement (FFA) Section XXXV. The MOA addresses recovery of expenses by TDEC for costs specifically related to the implementation of the FFA. The MOA specifies stakeholder and public information liaison with "the Oak Ridge Reservation Communities Alliance, hosting public information sessions, and responding to the local governments' and community's concerns, specific to FFA and Environmental Management activities."

ORRCA's grant with the Tennessee Department of Environment and Conservation expires on June 30, 2023. A new five-year work plan for the grant period July 1, 2023 through June 30, 2028 is described below. For the purposes of this work plan, the term DOE shall include the National Nuclear Security Administration (NNSA). For the purposes of this work plan, the term DOE shall include the National Nuclear Security Administration (NNSA).

### Scope of Services:

### 1. The Grantee shall support implementation of the Federal Facilities Agreement (FFA)

At the U.S. Department of Energy's (DOE) annual Intergovernmental Meeting held in November 2018, a discussion was held among ORRCA, DOE and the State of Tennessee representatives to identify priorities for clean-up of the Oak Ridge Reservation. The parties agreed that ORRCA would continue to serve as a key interface for ongoing collaboration on cleanup matters.

As this interface continues, ORRCA will serve as liaison to TDEC for the purposes of responding to local governments' and community's concerns, specific to FFA and Environmental Management activities.

The TDEC work plan and the Federal Facility Agreement Milestones Appendix E will serve as a guide for specific environmental management scope and deadlines.

# 2. The Grantee shall promote local government involvement and public awareness, and community engagement in the Oak Ridge Reservation (ORR) environmental restoration process.

ORCCA will continue to collaborate among the regional local governments to promote better understanding of the cleanup of the Oak Ridge Reservation facilities, including the environmental management program. Participation with DOE, EPA, and TDEC officials in meetings, such as those listed in this plan as "Upcoming Meetings of Interest," will be instrumental in educating local officials in support of the grant scope.

Emphasis will be placed on:

- Engagement on the balance of East Tennessee Technology Park cleanup, including priority actions related to the proposed Oak Ridge Airport.
- Public education and outreach to dispel negative environmental perceptions about Oak Ridge, and to communicate opportunities for reindustrialization, workforce and economic development, and recreation in the Oak Ridge Corridor.
- Improving local officials' and the public's understanding of regulatory waivers and the cost/benefit of this approach for the cleanup of the ORR
- Site characterization and the development of Waste Acceptance Criteria (WAC) for waste disposal, particularly related to mercury-contaminated materials.
- Improving local officials' and the public's understanding of DOE's policy of integrating NEPA values into CERCLA, and associated costs/benefits
- Enhancing communication with DOE, EPA, and TDEC regarding local priorities and concerns related to Environmental Management Projects, Priorities and Budgets
- Improving understanding of Federal Facility Agreement (FFA) process and milestones
- Engaging in Environmental Management activities related to compliance with the National Historic Preservation Act and the Manhattan Project National Historical Park

# 3. The Grantee shall disseminate accurate and information concerning present or proposed activities related to continued operations of the Oak Ridge Reservation facilities.

Emphasis will be placed on:

- Disseminating current information about the reindustrialization program at the East Tennessee Technology Park, including the availability of property for beneficial reuse
- Continuing to improve public education through dissemination of current and information on ORRCA's website
- Continuing to enhance public education about the quality of the natural environment in Oak Ridge and host counties through a coordinated communication program
- Continuing to educate local officials and other stakeholders from other DOE sites about environmental management of ORR facilities and activities, including participation in the Energy Communities Alliance.

4. The Grantee shall identify local concerns and issues relevant to the environmental management of the Oak Ridge Reservation and environs and present concerns to the State of Tennessee and the Department of Energy during the selection of annual work and budget priorities.

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ORCCA will continue to engage with the State and DOE to improve understanding of local government and community concerns.

Emphasis will be placed on:

- CERCLA's Natural Resources Damages Assessment study and mitigation for the ORR
- DOE's Strategic Plan for Mercury, including source reduction, treatment, storage and promotion of off-site disposal of mercury contaminated waste and soils
- Continued emphasis on reducing/mitigating/eliminating off-site impacts, particularly groundwater issues
- Continued emphasis on costs/benefits of on-site versus off-site disposal
- Modernization of water and wastewater infrastructure needed to support the ongoing DOE missions on the Oak Ridge Reservation
- Participation in the ongoing reindustrialization of ETTP
- Schedule for shipments to the WIPP facility in New Mexico
- Expediting studies related to treatment and reduction of mercury
- Risk Communication, including signage and other public communications
- Environmental Management activities that will help facilitate and expedite interpretation of historic properties
- Transfer of excess/underutilized property for economic and community development

# 5. The Grantee shall prepare special studies and reports, as needed, to educate local officials and further public information.

Emphasis will be placed on:

- Review and assessment of projects related to the cleanup of the Oak Ridge Reservation and related offsite activities such as restoration of groundwater and fish
- Providing a local government mechanism for input into DOE's budgetary and programmatic priorities
- Continue to provide input into how financial performance bonds are assessed on companies which store and treat DOE waste
- Legislative, Regulatory, and Administrative activities at the Federal and State levels related to the storage, transportation and permanent disposal of nuclear waste

### 6. Training

ORRCA members' personnel are required to complete state specific training annually to familiarize themselves with CERCLA and the ORR-wide cleanup efforts as well as certifications to perform their work. Staff will pursue professional and technical training as needed to maintain the skills and knowledge required to fulfill the responsibilities of the ORRCA work plan.

### 7. Meetings of Interest that Support ORRCA's Mission:

- a. Oak Ridge Site Specific Advisory Board Meetings
- b. Manhattan Project National Historical Park Cities' Meetings
- c. Annual National Cleanup Workshop
- d. Annual DOE Intergovernmental Meeting
- e. Waste Management Symposium (WMS)
- f. New Nuclear Initiative Forums that support Reindustrialization of DOE sites

## Oak Ridge Reservation Communities Alliance FY 2023 Quarterly Report for the Period January 1, 2023 thru March 31, 2023

Many activities in support of the ORRCA grant scope of work took place during this **third quarter** of the FY23 grant period.

### Q3 Activities in Support of the Scope of Services:

- (1) Members held an ORRCA meeting on January 25, 2023 at which the FY24 work plans for FFA and ESOA grants were approved. Members discussed the upcoming grant renewal process and ongoing concerns related to reimbursement of expenses that had previously been allowed. Public notice of the meeting was provided, and the meeting was held at the TDEC Office on Emory Valley Road in Oak Ridge.
- (2) Members held an ORRCA meeting on March 6, 2023 at which the Five-Year work plans for the new FFA and ESOA grants were approved. Public notice of the meeting was provided, and the meeting was held at the TDEC Office on Emory Valley Road in Oak Ridge.
- (3) City staff met with Anderson County Mayor and staff to provide historical review and documentation and offer assistance as Anderson County considers serving as the Fiscal Agent for the next five-year grant beginning July 1, 2023.
- (4) Members continued to review the draft legal settlement released in August 2022 regarding the Natural Resources Damages Assessment. The Oak Ridge City Council adopted a resolution at their October 2022 meeting transmitting comments to the Tennessee Department of Environment and Conservation requesting additional information, a pause in the process to allow the consultation with the affected jurisdictions and expressing opposition to the proposed legal settlement.
- (5) Members met with DOE/NNSA officials and participated in the dedication of the Y-12 Emergency Operations Center.
- (6) Members continued to participate in meetings and planning for the proposed Oak Ridge Airport to be located at the East Tennessee Technology Park.
- (7) Members met with various DOE officials to discuss environmental management issues.

- (8) Members met with Los Alamos and Hanford officials to discuss a joint meeting with DOE and the National Park Service on the Manhattan Project National Historical Park.
- (9) Members continued to monitor congressional appropriations for FY23, which included funding to develop a roadmap using technology development to help solve some of EM's most challenging problems. Members also looking for DOE's FY24 budget proposal.
- (10) Members prepared the second quarter grant reports and financial statements and submitted them to TDEC in support of the ORRCA scope as described in ORRCA's approved work plan and the Tennessee Oversight Interlocal Agreement.
- (11) Members participated in local meetings regarding the reindustrialization of DOE property for new nuclear projects.
- (12) Members participated in educational meetings with the Nuclear Regulatory Commission and TDEC to become better educated about the federal/state regulatory framework.
- (13) Members continue to monitor DOE's decision-making process regarding storage of elemental mercury.
- (14) ORRCA members participated in follow up evaluations of DOE's annual Intergovernmental Meeting, which was held November 29-December 1, 2022 in New Orleans. Preliminary planning for the 2023 annual meeting is underway.
- (15) Members reviewed DOE and TEMA proposed public documents and revised sector maps for emergency response exercises.
- (16) Member staff participated in working meetings of the DOE Environmental Management Advisory Board, the Federal Advisory Committee Act (FACA)charted organization that helps stakeholders better engage in the work of DOE's EM program.
- (17) Staff from member jurisdictions continued to meet to collaborate on public education and outreach activities.
- (18) Members continue to review and monitor final plans for the remainder of K-25 interpretation pursuant to the National Historic Preservation Act. The Oak

Ridge City Council adopted the revised Memorandum of Agreement (MOA) that finalizes the commitments at their June 2021 business meeting; DOE finalized the MOA in August 2021.

- (19) Members participated in meetings with DOE, Energy Communities, and intergovernmental groups on topics that impact DOE's programs in Oak Ridge.
- (20) Members reviewed progress and issues related to the State's monitoring of DOE activities, including environmental sampling and progress toward achieving Federal Facilities Agreement milestones.
- (21) Member jurisdictions continued to monitor DOE's proposed interpretation of the high-level radioactive waste definition. This issue could have implications for waste disposal across the DOE complex.
- (22) Members participated in emergency response planning activities related to the Oak Ridge Reservation, including work toward updating disaster recovery plans and annual emergency response exercise.

### Revised ORRCA FY23 Budget 7/1/22 to 6/30/23

EXPENSE OBJECT LINE-ITEM CATEGORY	FFA Current Budg	Proposed get Change	Proj	FFA posed Budget	Cu	ESOA rrent Budget		Proposed Change	Prop	ESOA posed Budget		Totals
SALARIES, BENEFITS, & TAXES												
Grant Admin & Salary Reimbursement	\$ 38,500	.00	\$	38,500.00	\$	45,500.00	\$	(7,000.00)	\$	38,500.00	\$	77,000.00
Intern	\$ 5,000		\$		\$	5,000.00	\$	(5,000.00)	\$		\$	- 10
Salaries Total	\$ 43,500	.00	\$	38,500.00	\$	50,500.00			\$	38,500.00	\$	77,000.00
PROFESSIONAL FEE, GRANT & AWARD												
Emergency Management Contract	\$	-	\$		\$	10,000.00			\$	10,000.00	\$	10,000.00
Technical Review	\$ 20,000	.00 \$ (3,192.00)	\$	16,808.00	\$	_			\$		\$	16,808.00
Professional Total	\$ 20,000	.00	\$	16,808.00	\$	10,000.00			\$	10,000.00	\$	26,808.00
SUPPLIES	\$ 2,500		\$	2,500.00	\$	8,438.00	\$	(5,938.00)	\$	2,500.00	_\$	5,000.00
Supplies Total	\$ 2,500	.00	\$	2,500.00	\$	8,438.00			\$	2,500.00	\$	5,000.00
TRAVEL, CONFERENCES, MEETINGS	\$ 7,500		\$	12,630.00	<u></u> \$	7,500.00	\$	5,000.00	\$	12,500.00	\$	25,130.00
Travel, Conferences, Meetings Total	\$ 7,500	.00	\$	12,630.00	\$	7,500.00			\$	12,500.00	Ş	25,130.00
OTHER NON-PERSONNEL									1			
Memberships ans Subscriptions	\$ 5,000		\$	15,000.00	Ş	10,000.00	\$	8,000.00	\$	18,000.00	Ş	33,000.00
Public Education/Outreach	\$ 6,808		\$	11,000.00	<u></u>	10,000.00	\$	4,938.00	\$	14,938.00	<u></u>	25,938.00
Other Non-Personnel Total	\$ 11,808	.00	\$	26,000.00	\$	20,000.00			\$	32,938.00	\$	58,938.00
Unallocated	\$ 11,130	.00 \$ (11,130.00)	\$									
			-		_		4					100.070.00
Grand Total	\$ 96,438	<b>.00</b> \$ -	Ş	96,438.00	<u></u>	96,438.00	\$	-	Ş	96,438.00	Ş	192,876.00

### **TENNESSEE OVERSIGHT INTERLOCAL AGREEMENT (TOIA)**

Among the Counties of Anderson, Knox, Morgan, Roane, along with the City of Oak Ridge, to Cooperate on Issues Related to the U.S. Department of Energy's Environmental Management Program and Emergency Management Activities, and to be recognized as the Oak Ridge Reservation Communities Alliance

WHEREAS, the Tennessee Oversight Agreement (TOA) was established between the State of Tennessee (State) and the U.S. Department of Energy (DOE) in May 1991 to assure the citizens of Tennessee that their health, safety and environment are being protected by DOE; and

WHEREAS, the Tennessee Oversight Agreement expired on November 30, 2017; and

WHEREAS, a new agreement between the State and DOE, including the National Nuclear Security Administration (NNSA), entitled the Oak Ridge Reservation Environmental Surveillance Oversight Agreement (ESO Agreement) was signed in November 2017. The ESO Agreement states that the DOE and the State commit to maintaining a direct and open relationship with local governments, such as engagement with the Oak Ridge Reservation Communities Alliance (ORRCA); and

WHEREAS, the affected local governments which comprise ORRCA for the purpose of ESO Agreement implementation are the counties of Anderson, Knox, Morgan, Roane, and the City of Oak Ridge; and

WHEREAS, although each jurisdiction fully reserves the right to pursue its own interests, through communication, cooperation, and joint utilization of resources, the Mayors and County Executives of the affected local governments comprising ORRCA desire to meet on a regular basis regarding DOE or State activities requiring local government action or participation pursuant to the ESO Agreement and related environmental management and emergency management activities.

### I. <u>PURPOSE</u>

This **Tennessee Oversight Interlocal Agreement** (TOIA) is established among the affected local government jurisdictions for the purpose of implementing the ESO Agreement and related environmental management and emergency management activities. The affected local governments constitute the Oak Ridge Reservation Communities Alliance (ORRCA). The objective of the Tennessee Oversight Interlocal Agreement is to provide:

- A. A mechanism for ongoing review and study of DOE's current and planned environmental programs at the Oak Ridge Reservation (ORR).
- B. A forum for local governments and citizens to communicate about environmental issues and public concerns related to the ORR.
- C. A forum to enhance emergency management planning and training related to the ORR.
- D. Position statements, as needed, pertaining to policies, projects, issues, and studies related to the ORR.

### II. PARTIES TO THE AGREEMENT

The Parties to the Agreement shall be the local governments most directly affected by the implementation of the ESO Agreement and related environmental management and emergency management activities. These are: (1) Anderson County; (2) Knox County; (3) Morgan County; (4) Roane County; and (5) the City of Oak Ridge. Collectively, these local governments shall constitute the Oak Ridge Reservation Communities Alliance (ORRCA).

### III. ORGANIZATION

### A. Board of Mayors/Executives

Upon the execution of this agreement, a Board of Mayors/Executives is herein created (Board). This Board consists of the Mayors of each affected local government and the Roane County Executive and the Morgan County Executive.

### B. Officers

There shall be a Chairperson and Vice-Chairperson elected from among the Board to serve oneyear terms effective January 1 of each year.

### IV. OPERATION

- A. The Board shall meet annually to approve a budget and work program for the coming year, and at least once per quarter thereafter, and at other times as needed. Meetings shall be open to the public.
- B. The Board shall take recommendations and establish agenda items from their respective local government jurisdictions, including Environmental Review Boards and the public.
- C. The Board shall work with the Tennessee Department of Environment and Conservation (TDEC) the Tennessee Emergency Management Agency (TEMA), DOE, member governments, and other agencies and local government jurisdictions on matters related to health, safety, the environment, and emergency management preparedness.
- D. The Board may establish subcommittees from time to time to study and report on issues.
- E. Each Board Member has an equal vote on all issues. Each Board Member shall be entitled to appoint a proxy as needed in the event of his/her absence at a meeting. Should a Board Member or proxy be unable to attend a meeting in person, an electronic vote, or other written or voice communication from the Board Member or proxy may be accepted as a valid vote of the Board Member.

### V. ADMINISTRATION

The Board shall appoint a Fiscal Agent (FA), which shall be a governmental entity. The FA shall:

- A. Receive a fee for management of the grant(s) related to implementation of the TOIA, as approved by the Board.
- B. Receive, distribute, and report financial activities related to the grant(s) to the Board, State, and public.
- C. Disburse funds under the direction of an annual budget and/or approval of the expenditures by the Board.
- D. Assist in the preparation and maintenance of all minutes and records of the Board.
- E. Assist with meeting logistics and distribution of materials.

### VI. DURATION OF THE AGREEMENT

This agreement shall be effective when signed by the participating jurisdictions and shall continue through June 30, 2028. The term of this agreement may be extended thereafter with the written approval of the participating jurisdictions.

### VII. AMENDMENT

This Agreement may be amended by a majority vote of the Board.

#### VIII. WITHDRAWAL

At any time, a local government jurisdiction may withdraw from this agreement by providing written notification to the Board.

This Interlocal Agreement is signed by the Agreed Parties this the \_\_\_\_\_\_day of \_\_\_\_\_\_ 2023.

Anderson County Mayor

City of Oak Ridge Mayor

**Knox County Mayor** 

Morgan County Executive

**Roane County Executive** 

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### RESOLUTION

A RESOLUTION AUTHORIZING AN EXTENSION OF THE TENNESSEE OVERSIGHT INTERLOCAL AGREEMENT BETWEEN THE CITY OF OAK RIDGE AND THE FOLLOWING COUNTIES: ANDERSON, KNOX, MORGAN, AND ROANE, TO COOPERATE ON ISSUES RELATED TO THE U.S. DEPARTMENT OF ENERGY'S ENVIRONMENTAL MANAGEMENT PROGRAM AND EMERGENCY MANAGEMENT ACTIVITIES, AND TO BE RECOGNIZED AS THE OAK RIDGE RESERVATION COMMUNITIES ALLIANCE.

WHEREAS, the Tennessee Oversight Agreement was established between the State of Tennessee (State) and the U.S. Department of Energy (DOE) in May 1991 to assure the citizens of Tennessee that DOE is protecting their health, safety, and environment; and

WHEREAS, the Tennessee Oversight Agreement includes a provision to provide a better understanding by the local governments and the public of the past and present operations at DOE's Oak Ridge Reservation (ORR), including impacts on human health and/or the environment; and

WHEREAS, by Resolution 11-101-11, City Council adopted the Tennessee Oversight Interlocal Agreement (TOIA) for the purpose of implementing the local government provisions of the Tennessee Oversight Agreement; and

WHEREAS, the local governments participating in the TOIA are collectively recognized by DOE and the State as the Oak Ridge Reservation Communities Alliance (ORRCA); and

WHEREAS, by Resolution 4-23-2016, City Council authorized an extension of the TOIA through June 20, 2021 and by Resolution 7-69-2019, City Council adopted modifications to the TOIA and extended the term through June 30, 2023; and

WHEREAS, ORRCA members desire to extend the term of the TOIA for the period July 1, 2023 through June 30, 2028; and

WHEREAS, the Interim City Manager recommends the extension of the term of the TOIA for the period July 1, 2023 through June 30, 2028.

NOW, THEREFORE, BE RESOLVED BY THE COUNCIL OF THE CITY OF OAK RIDGE, TENNESSEE:

That the recommendation of the Interim City Manager is approved, and an extension of the Tennessee Oversight Interlocal Agreement between the City of Oak Ridge and the Counties of Anderson, Knox, Morgan, and Roane for the term July 1, 2023 through June 30, 2028 is approved.

BE IT FURTHER RESOLVED that the Mayor and/or Interim City Manager are hereby authorized to execute the appropriate legal instruments to accomplish the same.

This 8th day of May 2023.

APPROVED AS TO FORM AND LEGALITY:

Tanuny M. D. Racko Tammy M.D. Rackard, City Attorney Karkord

boil Warren L. Gooch, Mayør

luan CAY Mary Beth Hickman, City Clerk